

Ethiopia - State Department Telegrams
From SECSTATE - FXDIS

Presidential Country Factbook Africa



TELEGRAM

~~SECRET~~ 6563

PAGE 01 STATE 274799

47
ORIGIN 88-25

INFO OCT-01 130-00 1026 R

DRAFTED BY AFIDBEASUM/JJBLAKE:BJR:CHB
APPROVED BY AFIDBEASUM
S/S - MR. EALUM
AF/EINBCOOTE (INFO)
P - MR. SISCO

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R 141741Z DEC 74
FM SECSTATE WASHDC
TO AMEMBASSY ADDIS ABABA

~~SECRET~~ STATE 274799

EXD18

E.O. 116521 GDS
TAGS: MASS, PFOR, ET, US
SUBJECT: US MILITARY ASSISTANCE TO ETHIOPIA
REF: ADDIS ABABA 14883

1. APPRECIATE SUGGESTIONS IN REFTEL AND HAVE UTILIZED SOME OF THEM IN FRAMING TALKING POINTS. EASUM WILL USE WITH KIFLE DECEMBER 16. WE AGREE WITH YOU ON IMPORTANCE OF ASSURING THAT EPMG GETS ACCURATE READING OF EASUM-KIFLE CONVERSATION. WE WILL ACCORDINGLY CABLE YOU SUBSTANCE OF THAT CONVERSATION AND THOSE ELEMENTS OF IT THAT WE BELIEVE YOU SHOULD CONVEY TO EPMG.

2. YOU SHOULD CONTINUE REFRAIN FROM SEEKING ANY MEETINGS WITH NEW PNAC CHAIRMAN AND MINISTER OF DEFENSE AND CHECK WITH DEPARTMENT BEFORE REQUESTING ANY SUCH APPOINTMENTS. IN SHORT, YOU SHOULD SIT TIGHT UNTIL PENDING RIFLE TALK HERE.

KISSINGER

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Department of State

~~CONFIDENTIAL~~ 1484

PAGE 01 STATE 025930

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ORIGIN 00-25

INFO OCT-01 180-00 880-00 NSCE-00 /020 R

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DRAFTED BY: AF/E:RSBARRETT
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INFO AMEMBASSY ADDIS ABABA IMMEDIATE

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E.O. 11652: BDS
TAGS: AEMR, MILI, PINS, PT

SUBJ: ERTREAN SITUATION

US NAVY SHIPS LAURENCE (DD) AND MARIAS (OILER) WHICH
CURRENTLY IN VICINITY OF SOCOTRA ISLAND (11 DEG 50 MIN
N AND 52 DEG 3 MIN E) HAVE BEEN ORDERED BY COMUSNAVEUR
TO PROCEED INTO RED SEA TO STAND BY IN CASE THEY CAN BE OF
ASSISTANCE IF SECURITY SITUATION FOR AMERICANS IN ERTREA
DETERIORATES FURTHER. THEY ARE BEING ORDERED TO REMAIN
FULLY OUT OF SIGHT FROM ETHIOPIAN TERRITORY AND OUTSIDE
TERRITORIAL WATERS PENDING FURTHER ORDERS.
SHIPS ARE NOW 1000 NAUTICAL MILES FROM MASSAW, AND WOULD
TAKE APPROX 40-45 HOURS TO GET THERE. DOD CONCURS.
REDSER



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PAGE 01 STATE 020010

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ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 R

DRAFTED BY: AF/E:WBCOOTE:CHG

APPROVED BY: AF-AMB MULKANY

P-MR SISCO (SUBS)

NSA-MR WILLIAMS

DDD/ISA-MR BADER

INR-NR HAWES

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FM SECSTATE WASHDC

TO AMEMBASSY ADDIS ABABA NIACI IMMEDIATE

AMCONSUL ASHARA NIACT IMMEDIATE

~~SECRET~~ STATE 026819

EXDIS - JOINT STATE/DEFENSE MESSAGE

DIRNSA PASS TO STONEHOUSE FOR AMCONSUL ASMARA

E.O. 11652: GDS

TAGS: PINS, ET, PFOR

SUBJECT: ERITREAN SITUATION

1. IN CONNECTION TOP LEVEL WASHINGTON REVIEW OF SITUATION IN ERITREA, WE WOULD LIKE BY OPENING OF BUSINESS HERE FEBRUARY 3 A COMBINED ASSESSMENT OF SECURITY PROBLEM IN WHICH ALL USG ELEMENTS AT ASHARA SHOULD CONCERT (CONGEN, NAVCONUNIT, AND OOD STONEHOUSE.) IN PARTICULAR, WE ARE INTERESTED IN YOUR JOINT VIEWS ON FOLLOWING CONSIDERATIONS:

(A) ABILITY OF ETHIOPIAN TROOPS TO DEFEND CITY

THE RESPONSIBILITY OF GUARDIANS PROVIDING ADEQUATE GUARD SERVICES TO U.S. PRISONERS AND OTHER FACILITIES

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PAGE 02 STATE 020019

UNDER PRESENT CIRCUMSTANCES,

(C) PROSPECTS OF RESTORATION OF POWER AND AVAILABILITY OF WATER.

(D) TEMPORARY EVACUATION OF SOME OR ALL EMPLOYEES TO ADDIS.

(E) CLOSURE OF FACILITIES, DESTRUCTION OF SENSITIVE EQUIPMENT AND TOTAL EVACUATION.

2. OUR IMMEDIATE OBJECTIVE IS SAFETY OF AMERICAN LIVES IN ASHARA. THIS SHOULD BE MAIN FOCUS OF YOUR ASSESSMENT.

3. FOR ADDIS: WOULD APPRECIATE YOUR BEST ASSESSMENT, WITHOUT CONTACTING ANY LOCAL OFFICIALS, OF PROBABLE EPNG REACTION TO ANY OF ABOVE ACTIONS.

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CAN BE TEMPORARILY WITHDRAWN TO ADTS. HOWEVER, THIS MUST BE DONE IN A WAY TO RETAIN OUR OPTIONS SO THAT NO IRREVERSIBLE ACTION IS TAKEN WHICH WOULD INDICATE COMPLETE WITHDRAWAL.

(C) PRIOR TO INITIATING WITHDRAWAL OF PERSONNEL, EMBASSY SHOULD INFORM PMS IMMEDIATELY OF THIS PARTIAL AND TEMPORARY WITHDRAWAL AND ASSURE IT THAT IT WILL IN NO WAY AFFECT US-ETHIOPIAN RELATIONS INCLUDING MILITARY ASSISTANCE NOR IMPLY

EVENTUAL PERMANENT CLOSURE. THE LATTER OBVIOUSLY WILL REMAIN UNDER REVIEW IN LIGHT OF DEVELOPMENTS.

2. APPROPRIATE DOD COMPONENTS WILL ISSUE IMPLEMENTING INSTRUCTIONS WITH REGARD ABOVE DECISION D. KISSINGER



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PAGE 01 STATE 020341

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ORIGIN 05-25

INFO OCT-01 150-00 CCO-00 NSCE-00 SSO-00 /026 R

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APPROVED BY ETP1 EMULCAHY
B/S-DIRELTZ

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~~SECRET~~ STATE 020341

EXDIS JOINT STATE/DEFENSE MESSAGE

E.O. 11652: GDS
TAGS: MASS, PINS, PFOR, ET
SUBJECT: STATUS ETHIOPIAN ARMED FORCES LOGISTICS

MILITARY ADDRESSEES HANDLE AS SPECAT EXCLUSIVE.

PART 1 FOR AMEMB AND CHAAG ADDIS ABABA

1. DEPARTMENT AND DOD CONCERNED THAT FIGHTING IN ERITREA
LIKELY TO RESULT IN REQUEST FOR EXPEDITED DELIVERY SUB-
STANTIAL QUANTITIES OF AMMUNITION AND MILITARY HARDWARE.
IN PREPARATION FOR JCS ESTIMATE REQUIRED FOR CONSIDERA-
TION DURING MEETING START OF BUSINESS 8 FEB., REQUEST
ANSWERS TO FOLLOWING QUESTIONS BEFORE 2230 ZULU TODAY.

A. WHAT AMMUNITION AND MILITARY SUPPLIES ARE LIKELY TO
BE REQUESTED ON SHORT NOTICE AS RESULT OF CONSUMPTION
STemming FROM MILITARY ENGAGEMENTS IN ERITREA?

DECLASSIFIED

E.O. 12958, SEC. 3.5/State Dept Review
STATE DEPT, GUIDELINES HR 9/23/02

~~SECRET~~ BY Ue, NARA, DATE 4/18/03

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A circular stamp with the text "W. H. FORD LIBRARY" around the perimeter. The center of the stamp is mostly illegible due to fading and wear.

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PAGE 02 STATE 029022

JOINT STATE/DEFENSE MESSAGE

REFS: A) ASMARA 1761 B) ADDIS 1501 C) ADDIS 15501
D) STATE 0293701 E) STATE 00002

1. ALL AGENCIES CONCERNED FULLY APPRECIATE PROBLEM FACED BY USG PERSONNEL IN ASMARA AND ARE CONCERNED FOR THEIR SAFETY. WE HAVE GIVEN CAREFUL CONSIDERATION TO CONGEN AND EMBASSY VIEWS REFTELS AND WILL BE REVIEWING SUBJECT ON A CONTINUING BASIS.

2. WE HAVE DETERMINED THAT AT THIS TIME IT IS IN OVERALL US INTEREST TO MAINTAIN A PRESENCE AT KAGNEW STATION. IMMEDIATE USG OBJECTIVES ARE TO:

A. LIMIT THE DANGER TO AMERICAN LIVES WHILE CONTINUING ESSENTIAL OPERATIONS.

B. PREPARE FOR FURTHER CONTINGENCIES WITHOUT TAKING ANY IRREVERSIBLE ACTIONS.

C) OBTAIN FULLER INFORMATION NEEDED TO ASSESS PROBABLE DURATION OF THIS DANGER, PARTICULARLY WHETHER IT MAY BE LESSENED BY VARIOUS CURRENT INITIATIVES TOWARD A CEASE-FIRE.

3. FOLLOWING SPECIFIC ACTIONS HAVE THEREFORE BEEN DECIDED UPON:

A) ACTION BEING CONSIDERED TO FURTHER REDUCE STONEHOUSE PERSONNEL. NAVCOMMUNIT WILL CONTINUE TO DISCHARGE CURRENT OPERATIONAL MISSION WITH EXISTING PERSONNEL. AGREE NO REDUCTION CONGEN PERSONNEL.

B) DOD AND STATE ARE TAKING ACTION TO ENSURE CONTINUED SECURE TWO-WAY COMMUNICATIONS FOR CONGEN. SEPARATE MESSAGE WILL BE SPECIFIED.

C) CONGEN AND CONGEN SHOULD ASK AMERICAN PRIVATE AND AUTHORITY TO SEEK MORE EFFECTIVE PROTECTION.



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PAGE 03 STATE 029622

FOR AMERICAN PERSONNEL AND PROPERTY AT ASMARA.

D) EMBASSY SHOULD REITERATE TO PMG ASSURANCES THAT ANY ADDITIONAL WITHDRAWALS ARE FOR SAFETY OF US PERSONNEL AND SUCH ACTIONS WILL HAVE NO EFFECT ON SECURITY ASSISTANCE PROGRAM.

E) ANY COOPERATION WITH ETHIOPIAN AUTHORITIES IN ASMARA SHOULD BE CONDUCTED IN MANNER MINIMIZING PROVOCATION CITED PARA 2 REF C.

F) CONTINUING ASSESSMENTS ARE ALSO DESIRED FROM ALL ELEMENTS, INCLUDING MAAG PERSONNEL IN ASMARA, RE DURATION PRESENT DANGER TO AMERICANS (PARA 2 C ABOVE) AND FEASIBILITY AND RISK OF OPERATING US MILITARY AIRCRAFT THROUGH ASMARA AIRFIELD IF THERE SHOULD BE ANY NEED TO IMPLEMENT CONTINGENCY PLANS. KISSINGER





Department of State

TELEGRAM

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PAGE 01 STATE 030364

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ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 R

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AF/E: AMB. HUMMELL
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E.O. 12958, SEC. 3.5 *State Dept Review*
STATE DEPT, GUIDELINES HR 9/23/02
BY HR, NARA, DATE 4/18/03

~~SECRET~~ STATE 030364

EXDIS MILITARY ADDRESSEES HANDLE AS SPECAT EXCLUSIVE

E.O. 11652: GDS

TAGS:MASS, PINS, PFOR, ET

SUBJECT: REQUEST FOR AIR SHIPMENT OF AMMUNITION

REF: STATE 029630 , ADDIS ABABA 1584

FONMIN KIFLE, ON HIS LAST DAY IN WASHINGTON PRIOR TO RETURNING TO ETHIOPIA, ASKED URGENTLY TO SEE ACTING ASSISTANT SECRETARY MULCAHY (HUMMEL AND COOTE ALSO PRESENT). KIFLE TOLD MULCAHY THAT HE WAS UNDER INSTRUCTION OF EPNG TO INFORM USG OF POTENTIAL PROBLEM OF AMMUNITION SHORTAGE IF FIGHTING PROLONGED AND TO INQUIRE WHETHER USG COULD EXPEDITE SHIPMENT OF SUCH AMMUNITION. IN PARTICULAR EPNG WANTED AMMUNITION

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FOR M-14 RIFLES (7.62 CALIBER), F5A AIRCRAFT (20 MM.)
AND FOR F-86 AIRCRAFT (50 CALIBER).

2. MULCANY SAID THAT USG WISHES TO DO WHAT IT CAN TO BE HELPFUL. HE SUGGESTED THAT MOD CONTACT MAAG REGARDING SPECIFIC ITEMS, INDICATING REQUIRED QUANTITY OF EACH. HE WOULD REQUEST OUR MAAG CHIEF TO DISCUSS PROBLEM WITH APPROPRIATE MOD OFFICIALS AND SUBMIT

RECOMMENDATIONS. MULCAHY EXPRESSED BELIEF THAT CONTINUING DISCUSSIONS OF SUCH MATTERS IN ADDIS, IN ADDITION TO THOSE IN WASHINGTON, WOULD BE IN MUTUAL INTERESTS OF BOTH GOVERNMENTS.

3. IN REPLY TO QUERY BY FONMIN AS TO FORM OF PAYMENT MULCANY EXPRESSED VIEW THAT PREFERRED METHOD WOULD BE BY CASH. KIFLE THOUGHT EPNG WAS THINKING IN TERMS OF MIXED PROGRAM OF CASH PAYMENTS PLUS SOME GRANT (INCLUDING EXPEDITING ALREADY-ORDERED AMMUNITION FROM FY 74 GRANT MAP). FONMIN THEN ASKED IF THERE WOULD BE ANY OBJECTION TO OUR DELIVERY OF AMMUNITION BY AIR. MULCANY EXPRESSED VIEW THAT AIR SHIPMENT TO ADDIS WOULD BE FEASIBLE, BUT OF COURSE AT EXTRA EXPENSE TO EPNG.

4. EXPRESSING APPRECIATION, KIFLE SAID HE WOULD REPORT POSITIVE USC RESPONSE TO HIS GOVERNMENT.

5. KIFLE NOTED THAT ARABS WERE NOW GIVING ALL-OUT SUPPORT TO ELF, WHICH MIGHT ENABLE INSURGENTS TO CARRY ON SUSTAINED EFFORT FOR SOME PERIOD OF TIME. WHEN ASKED HOW THE AFRICAN STATES VIEWED SITUATION, FONMIN CLAIMED THAT AFRICANS WERE SYMPATHETIC TO ETHIOPIAN POSITION. EPMG, HOWEVER, DID NOT PLAN TO RAISE PROBLEM FORMALLY AT FORTHCOMING OAU MEETING, BUT WOULD UNDOUBTEDLY BE DISCUSSING SITUATION BEHIND SCENES. MAJOR PROBLEM THESE DAYS IS THAT AFRICAN STATES ARE DESIROUS OF OBTAINING SIGNIFICANT ASSISTANCE FROM ARAB COUNTRIES, THUS THEY WOULD PROBABLY BE RELUCTANT TO CRITICIZE ARABS PUBLICLY.



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8. APPROPRIATE ELEMENTS IN EMBASSY SHOULD APPROACH
EMB RE THIS REQUEST TO ENLIST MORE SPECIFIC INDICATION
OF REQUIREMENTS. IN DOING SO, YOU SHOULD EXHIBIT
POSITIVE AND FORTHCOMING ATTITUDE, SUBJECT TO REFERRAL
OF SPECIFIC REQUESTS BACK TO WASHINGTON. DOD IS
URGENTLY INVESTIGATING AVAILABILITY OF VARIOUS TYPES
OF AMMUNITION (ADDS ABABA 1540) INGERSOLL



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Department of State

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PAGE 03 STATE 940606

5. SISCO EXPLAINED DELICACY OF SITUATION AND THAT USG TOO WAS VERY CONCERNED ABOUT SITUATION IN ETHIOPIA. ON ONE HAND, WE DO NOT WANT TO CREATE SITUATION WHERE EPMS FEELS USG IS NOT RESPONSIVE; AND ON OTHER HAND WE DO NOT WANT TO BE INVOLVED IN MIDDLE OF CIVIL WAR. SISCO STATED THAT IT WAS OUR PRESENT JUDGMENT THAT THERE LIKELY TO BE EXTENDED PERIOD OF INCLUSIVE RESULTS IN ERITREA, WHICH DEEPENED DILEMMA AND MADE THINGS EVEN MORE DELICATE. WE HOPED TO RESPOND TO ETHIOPIAN REQUEST IN SUCH A WAY AS TO KEEP ALL OUR OPTIONS OPEN. SISCO ADDED THAT IN CONSIDERING OUR RESPONSE, WE WERE THINKING ALONG SAME LINES AS DOI.

6. SISCO CONCLUDED BY SUGGESTING THAT ITALIAN EMBASSY IN ADDIS KEEP IN CLOSE TOUCH WITH OUR EMBASSY THERE.

7. WOULD APPRECIATE EMBASSY'S FURTHER ASSESSMENT OF PRESENT SITUATION IN ADDIS. WITH PARTICULAR REFERENCE TO ABOVE-EXPRESSED ITALIAN CONCERNS AS WELL AS SUBSTANCE REFTEL. HAS SITUATION IN ETHIOPIA TAKEN DECIDED TURN FOR WORSE? IF SO, WHAT SPECIFIC RECOMMENDATIONS DOES EMBASSY HAVE IN MIND AS TO ANY ACTIONS WHICH OUGHT TO BE TAKEN EITHER ON SPOT OR IN WASHINGTON? YOUR RESPONSE WOULD BE HELPFUL BEFORE WE INITIATE ANY DISCUSSIONS WITH BRITISH, FRENCH AND PROBABLY ITALIANS. KISSINGER



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~~SECRET~~ 8716

PAGE 01 STATE 040000

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ORIGIN 88-28

INFO OCT-01 130-00 880-00 NSCE-00 /026 R

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~~SECRET~~ STATE 040000

EXD16, JOINT STATE DEFENSE MESSAGE

E.O. 116521 000

TAGS: PFOR, MAGE, RENG, ET, US

SUBJECT: AMMUNITION REQUEST
REF: CHAS NSC DTC 1007352 FEB 78

1. TO ASSIST IN PROCESS OF DETERMINING US RESPONSE TO
ETHIOPIAN REQUEST FOR RESUPPLY ON CASH SALES BASIS
ADDITIONAL INFORMATION IS NEEDED.

2. CONCUR IN CHAS ASSESSMENT FURNISHED REPTEL THAT THERE
IS NO REAL JUSTIFICATION TO PROVIDE ALL AMMUNITION ITEMS
REQUESTED. OUR OBJECTIVE FOR PLANNING PURPOSES WOULD BE
CONCENTRATION TO REDUCE THE ETHIOPIAN LIST AND TO DEVISE
A FEASIBLE DELIVERY SCHEDULE THAT WOULD MINIMIZE RISK
TO US PERSONNEL IN ETHIOPIA BUT YET BE SUFFICIENT TO

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NR 10116101



5. FOLLOWING GUIDANCE IS PROVIDED FOR TASK ASSIGNED BY THIS MESSAGE:

8. TO LESSER DEGREE, SIMILAR CONSTRAINTS AFFECT OTHER ITEMS REQUESTED FOR AIRLIFT.

D. EXTREME SHORTAGE OF AIRLIFT IS SUFFICIENT REASON TO MINIMIZE AIRLIFTED CARGO IN EFFORT TO CONSERVE EPMS REQUESTED THAT CARGO BE APPLIED TOWARD THE PURCHASE OF OTHER AIRCRAFT, AIRCRAFT MAINTENANCE, AS WELL AS DESIRED FMS EQUIPMENT REPLACEMENT. FURTHER, EXPENDITURE OF EPMS FUNDS FOR AIRLIFTED CARGO, EITHER THAN MORE ECONOMICAL SEA LIFT WOULD TEND TO UNDERMINE RATIONALE FOR PLANNED MAP PROGRAM.

4. RATIONALIZATION ABOVE SHOULD ALSO BE APPLIED TO
1980S PROGRAMS. IN ADDITION CHARGES
SHOULD CONSIDERED IN LEVELS ESTABLISHED BY UNCONFINED.
AS FOR THE... THEREFORE, SHOULD
USE... APPROPRIATE...
AND... WE WOULD NOT WANT TO



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RAISE STOCKS ABOVE PRUDENT QUOTE WAR RESERVE UNQUOTE LEVELS. AS POINTED OUT BY CHAAG, IT IS ESSENTIAL THAT ETHIOPIA DEMONSTRATE FULL UTILIZATION OF ITS OWN CAPACITIES AND PROVIDE SUFFICIENT INFORMATION REGARDING ITS OWN STOCKAGE LEVELS AND OBJECTIVES IN ORDER THAT MAAG CAN OFFER WORTH-WHILE ADVICE.

5. TAKING INTO ACCOUNT QUANTITIES OF AMMUNITION FUNDED UNDER PREVIOUS AND CURRENT YEAR MAP, USCINCEUR STOCKAGE LEVELS, PENDING FMG CASES UBI, PAA AND AAS, AND CHAAG ESTIMATE OF EPMS STOCK LEVELS, CHAAG SHOULD USE A PLANNING CEILING OF 80 MILLION (EXCLUSIVE OF ADMIN AND SHIPPING COSTS) FOR ALL CURRENT CASH SALES, OR AMMUNITION SHIPPED BY AIR AND SURFACE. AN EVEN LOWER LEVEL IS DESIRABLE TO THE EXTENT THAT CHAAG FEEL SHOULD BE RESPONSIVE TO REAL NEEDS EPMS. FURTHER, IT APPEARS THAT A MAXIMUM QUANTITY

OF THIS SHOULD BE DELIVERED BY SHIP IN ORDER TO MINIMIZE THE VIXIBILITY OF AN AIRLIFT OPERATION THAT WOULD INCREASE RISK TO U.S. PERSONNEL. AN ADDITIONAL FACTOR THAT MUST BE ASSESSED PRIOR TO DETERMINING WHAT PORTION DURING WHAT TIME PERIOD SHOULD BE DELIVERED BY AIR IS THE THROUGHPUT CAPACITY OF ADDIS AIRPORT TAKING INTO ACCOUNT THE ETHIOPIAN MILITARY CAPABILITY FOR RECEIVING SHIPPING AND STORING ITEMS ARRIVING AT THE AIRPORT. BASED ON THE PRECEDING GUIDANCE, REQUEST CHAAG DEVELOP, WITHOUT REPEAT, WITHOUT DISCUSSIONS WITH MOND, OR ANY OTHER ETHIOPIAN OFFICIALS, AND PROVIDE BY 25 FEB 1968

ZULU OR EARLIER A PLAN FOR AIR AND SURFACE RESUPPLY. KESBINGER



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FM SECRETARY WASHDC

TO AMEMBASSY ADDIS ABABA PRIORITY

INFO AMEMBASSY ADDIS ABABA PRIORITY

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SUBJECT: AMBASSY ADDIS ABABA

SECRET 100000 000

1. THE AMBASSY ADDIS ABABA IS CENTRALIZING
ALL INFORMATION WITHIN THE AMBASSY AND
IS NOT PROVIDING INFORMATION TO THE
AMERICAN CONSUL IN ADDIS ABABA. THE
AMERICAN CONSUL IN ADDIS ABABA IS
NOT PROVIDING INFORMATION TO THE
AMERICAN CONSUL IN ADDIS ABABA.

2. THE AMBASSY ADDIS ABABA IS PROVIDING
INFORMATION TO THE AMERICAN CONSUL
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IN ADDIS ABABA IS PROVIDING INFORMATION
TO THE AMERICAN CONSUL IN ADDIS ABABA.





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3. DEPT. IS PREPARED TO EXPLORE ANY ALTERNATE CHANNELS WHICH MAY HOLD PROMISE OF GETTING US IN TOUCH WITH KIDNAPPERS. EGYPT AND SAUDI ARABIA ARE POSSIBILITIES BUT, IN VIEW PAST FAVORABLE EXPERIENCE, SUDAN APPEARS THE BEST INITIAL CHOICE IF OTHER EFFORTS TO CONTACT KIDNAPPERS FAIL.

BEST ARGUMENT TO SOLICIT HELP FROM SUDAN AND/OR OTHER COUNTRIES APPEARS TO BE HUMANITARIAN PITCH THAT CISCO CAPTIVES ARE INNOCENT PEOPLE AND SHOULD NOT BE MADE Pawns IN POLITICAL/MILITARY STRUGGLES BETWEEN ETHIOPIANS.

4. WE ARE REVIEWING TENNECO EXPERIENCE FOR IDEAS AND FOR CLUES ON POSSIBLE BEHAVIOR OF KIDNAPPERS.

5. EMBASSY AND DEPT. WILL BE IN BETTER POSITION TO MAKE MORE SPECIFIC SUGGESTIONS WHEN WE LEARN WHO ABDUCTORS ARE AND WHAT DEMANDS THEY MAKE. KISSINGER



~~SECRET~~

Department of State

~~CONFIDENTIAL~~ 1196

PAGE 01 STATE 179440

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ORIGIN 88-25

INFO DCT-01 130-00 830-00 NSCE-00 1026 R

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~~CONFIDENTIAL~~ STATE 179440

EXD10

E.O. 116522 GDS

TAGS: PINS

SUBJECT: CISCO TWO

REF: (A) ADDIS ABABA 0047, B) ASMARA 045

1. DEPARTMENT DISTURBED BY EPNG'S REFUSAL THUS FAR TO BROADCAST FAMILIES' APPEALS, WHICH APPEARS TO REFLECT EPNG SUSPICION THAT CAMPBELL AND HARRELL WERE SYMPATHETIC TO ELP/PLF AND MAY IN SOME DEGREE HAVE BEEN ACCOMPLICES IN THEIR OWN ABDUCTION. WHILE WE CANNOT BE SURE OURSELVES THAT THERE IS NOT SOME TRUTH IN THIS, FACT REMAINS THAT AS FAR AS WE KNOW CAMPBELL AND HARRELL WERE FORCIBLY SEIZED, AND ARE BEING HELD AGAINST THEIR WILL AND VERY POSSIBLY IN DANGER. ACCORDINGLY, WHATEVER EPNG MAY SUSPECT, IT REMAINS RESPONSIBLE AS HOST GOVERNMENT TO DO EVERYTHING APPROPRIATE TO FIND AND RESCUE CAMPBELL AND HARRELL, JUST AS USG REMAINS RESPONSIBLE TO COUNSEL AND SUPPORT EPNG'S

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EFFORTS.

2. RE REF B, CONCUR IN ASHARA'S RECOMMENDATION THAT CONTACT WITH THE ZEMUIS NOT BE PURSUED. ALSO CONCUR IN CONGEN'S PLAN TO ASK FOR ADDITIONAL CONVERSATIONS BETWEEN X AND Y, ASSUMING CONGEN CONTINUES TO BELIEVE THAT THIS COULD BE PRODUCTIVE. WE ASSUME THAT WITH ABANDONMENT OF

PLAN TO PURSUE CONTACT WITH Y AND THE TWO ZEMUIS, CONGEN PERCEIVES NO USEFUL ROLE FOR A CISCO REPRESENTATIVE ALREADY IN ASHARA, OR ONE SENT FROM US, AT THIS JUNCTURE. PLEASE CONFIRM.

3. TWO WEEKS HAVE NOW PASSED SINCE CAMPBELL'S AND HARRELL'S ABDUCTION WITHOUT ANY DIRECT OR AUTHORITATIVE INFORMATION ON WHO HOLDS THEM OR WHAT MAY BE DEMANDED FOR THEIR RELEASE. FAMILIES HERE UNDERSTANDABLY INCREASINGLY IMPATIENT. UNLESS EMBASSY PERCEIVES OBJECTION, IT SHOULD APPROACH EPNG AT LEVEL IT CONSIDERS APPROPRIATE AND CONVEY US'S DISQUIET OVER SITUATION, DRAWING ON PARA 1 ABOVE AS APPROPRIATE. SPECIFIC INFORMATION SHOULD BE SOUGHT ON HOAT, IF ANY, SPECIFIC MEASURES EPNG IS PURSUING AND WITH HOAT PROSPECTS, IN ITS VIEW, OF SUCCESS.

4. FOR ASHARA: REQUEST INFORMATION ON CAMPBELL'S AND HARRELL'S WIVES' SITUATION AND MORALE FOR TRANSMISSION TO FAMILIES HERE. INGERSOLL





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S/CCT:MR. BROWN IN DRAFT

INR:MR. PACKMAN
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TO AMEMBASSY ADDIS ABABA PRIORITY

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E.O. 11652:XGDS(2)
TAGS: PINS
SUBJECT: ASMARA ABDUCTION

REF: ADDIS ABABA 8502 (PARA 3)

1. INTELLIGENCE ON RELATIONS BETWEEN ELF AND PLF REMAINS SKETCHY. JUST PRIOR TO THE JANUARY 1975 OUTBREAK OF FIGHTING IN ERITREA, PLANNING GROUPS OF THE TWO FACTIONS APPARENTLY DID AGREE TO COORDINATE ACTIVITIES. FIGHTING FORCES UNITS, HOWEVER, REMAINED SEPARATE ENTITIES. DESPITE PERIODIC REPORTS OF POSSIBLE UNITY MOVES, THE TWO CONTINUE TO COMPETE FOR ERITREAN SUPPORT AND FOR EXTERNAL AID.

2. ALTHOUGH OSMAN SALEM SABBE, HEAD OF THE PLF, WAS IN ERITREA WHEN THE ELF GENERAL CONGRESS TOOK PLACE IN MAY 1975, IT IS NOT KNOWN WHETHER HE PARTICIPATED IN THE MEETING. A CONGRESS RESOLUTION URGED RAPID SETTLEMENT OF ALL DIFFERENCES BETWEEN THE TWO GROUPS AND OSMAN HIMSELF HAS SUBSEQUENTLY CHAMPIONED REUNIFICATION DURING

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HIS TRAVELS IN ARAB CAPITALS.

3. SINCE THE JANUARY OUTBREAK, THE LIBYANS HAVE PROVIDED THE ELF SUBSTANTIAL MILITARY ASSISTANCE. PREVIOUSLY ONLY THE PLF BENEFITTED FROM LIBYAN LARGESSE. THE SYRIANS AND IRAQIS HAVE BEEN THE MAJOR SUPPORTERS OF THE ELF, AND THE NEW PRESIDENT OF THE ELF, AHMAD MUHAMMAD NASSER, MAINTAINS CONTACTS WITH THE BAATH PARTIES OF SYRIA AND IRAQ.

4. OSMAN SALEH SABBE SPENDS MOST OF HIS TIME IN ADEN AND BEIRUT, WHEN HE ISN'T TRAVELLING. HE ALSO VISITS DAMASCUS OCCASIONALLY--HIS WIFE AND CHILDREN LIVE THERE. THE PLF HAS REPRESENTATIVES IN THE FOLLOWING CITIES: KUWAIT, ADEN, MOGADISCIO, KHARTOUM, CAIRO, BEIRUT, ROME AND PARIS.

5. AS FAR AS WE ARE AWARE, THERE HAVE BEEN NO PAST SIMILAR INCIDENTS INVOLVING THE PLF. PAST INSTANCES WHEN HOSTAGES HAVE FALLEN IN ELF AND PLF HANDS WERE NOT DELIBERATE OPERATIONS--THE HOSTAGES CAME UNDER THE CONTROL OF ERITREAN INSURGENTS BECAUSE THEY WERE IN THE WRONG PLACE AT THE WRONG TIME--AND APPARENTLY NOT BECAUSE THE INSURGENTS PLANNED TO KIDNAP THEM. SENSITIVE INTELLIGENCE SOURCES AND METHODS INVOLVED. KISSINGER





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DEMANDS OR TO TRY TO NEGOTIATE OR DISCUSS RELEASE OF THE HOSTAGES EMBOFF SHOULD ACT AS FOLLOWS:

(A) EMBOFF SHOULD ACCEPT DOCUMENT OR ORAL STATEMENT AND AFTER READING OR HEARING SAME, SHOULD ASK ANY NECESSARY QUESTIONS TO ENSURE THAT KIDNAPPERS' DEMANDS ARE FULLY AND ACCURATELY UNDERSTOOD. EMBOFF SHOULD STATE THAT HE WILL IMMEDIATELY TRANSMIT THE DEMANDS TO HIS GOVERNMENT, AND SHOULD INQUIRE OF KIDNAPPERS' REPRESENTATIVES WHERE AND HOW EMBASSY CAN GET IN TOUCH WITH THEM WHEN IT HAS A REPLY TO CONVEY. IF REPS ATTEMPT TO INITIATE A DISCUSSION OR NEGOTIATION WITH THE EMBOFF, HE SHOULD STATE THAT ALTHOUGH HE IS AUTHORIZED TO TRANSMIT THEIR COMMUNICATION TO HIS GOVERNMENT HE IS NOT AUTHORIZED TO ENTER INTO DISCUSSIONS OR NEGOTIATIONS.

(B) EMBOFF SHOULD NOT ARRANGE OR AGREE TO A FURTHER MEETING OR CONTACT WITH THE KIDNAPPERS' REPS PENDING FURTHER INSTRUCTIONS FROM DEPARTMENT.

(C) EMBOFF SHOULD SEEK TO OBTAIN INFORMATION FROM KIDNAPPERS' REPRESENTATIVES REGARDING WHEREABOUTS AND WELFARE OF HOSTAGES.

2. FOLLOWING APPROACH BY KIDNAPPERS' REPS, EMBASSY SHOULD PROVIDE COPIES OF DOCUMENTS PRESENTED, OR SUBSTANCE OR ORAL PRESENTATION, TO EPMG, BUT KIDNAPPERS' REPS SHOULD NOT BE INFORMED OF THIS INTENDED ACTION.

3. IN RESPONSE TO QUERY RAISED BY FON MIN KIFLE PARA 2 REF (A) RE USG THINKING ABOUT PUBLISHED DEMANDS, AMBASSADOR IS AUTHORIZED CONVEY FOLLOWING POINTS:

(A) USG CONTINUES TO REGARD SAFE RELEASE OF CISCO 2 AND KAGNEW 2 AS RESPONSIBILITY OF EPMG.

(B) USG WILL NOT NEGOTIATE WITH THE KIDNAPPERS OR THEIR REPRESENTATIVES.

(C) USG WILL NOT ASK EPMG TO ACCEDE TO ANY OF THE KIDNAPPERS' DEMANDS FOR RELEASE OF CISCO 2 AND KAGNEW 2. NDR



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WILL USG ITSELF ACCEDE TO SUCH DEMANDS.

(D) EXPERIENCE IN PAST ABDUCTION CASES HAS CONVINCED USG OF IMPORTANCE OF OPENING AND MAINTAINING A DIALOGUE WITH THE KIDNAPPERS EVEN WHERE THERE IS NO INTENTION TO ACCEDE TO THEIR DEMANDS. USG WILL THEREFORE ENDEAVOR TO KEEP OPEN ANY DIALOGUE WHICH THE KIDNAPPERS HAVE INITIATED, WITHOUT, HOWEVER, ENTERING INTO NEGOTIATIONS WITH THEM. EPMG WILL BE KEPT FULLY INFORMED. WE HOPE THAT EPMG WILL SIMILARLY BE WILLING TO MAINTAIN DIALOGUE WITH KIDNAPPERS SHOULD OPPORTUNITY PRESENT ITSELF.

(E) AMBASSADOR SHOULD ALSO INFORM FON MIN THAT USG REGARDS THE US BASE PRESENCE IN ETHIOPIA AS A MATTER EXCLUSIVELY FOR DISCUSSION BETWEEN THE US AND THE ETHIOPIAN GOVERNMENTS AND NOT SUBJECT TO DISCUSSION WITH KIDNAPPERS.

4. TRANSCRIPT OF RELEVANT PORTIONS OF SECRETARY'S PRESS CONFERENCES AT VAIL, COLORADO ON AUGUST 17 AND AT ORLANDO, FLORIDA, ON SEPTEMBER 16, ARE BEING SEPARATELY CABLED.

5. WE ARE PROPOSING TO THE SECRETARY THAT HE RAISE CISCO 2 AND KAGNEW 2 PROBLEM WITH PRINCE SAUD ON SEPTEMBER 18, PER JILDA RECOMMENDATIONS REF (C) AND (D).

6. WE ARE ALSO PREPARING INSTRUCTIONS FOR NEW APPROACH BY EMBASSY KHARTOUM TO SUDANESE GOVERNMENT, AS WELL AS SEEKING ASSISTANCE OF OTHER MIDDLE EAST GOVERNMENTS. KISS



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EXDIS

E.O. 11652: GDS

TAGS: PINT. PFOR. FT, US

SUBJECT: KAGNEW 4

REF: STATE 221407

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STATE DEPT, GUIDELINES *HR 9/23/02*

BY *HR*, NARA, DATE *4/18/03*

1. ON RECEIPT OF EMBASSY ADDIS CONCURRENCE, THE FOLLOWING MESSAGES SHOULD BE DELIVERED TO PLF/ELF IN BEIRUT VIA AN APPROPRIATE INTERMEDIARY AND IN SUCH A FORM AND MANNER AS NOT TO REVEAL USG ROLE IN TRANSMISSION. FORM OF ADDRESS OF MESSAGES LEFT TO EMBASSY'S DISCRETION

2. QUOTE ON 12 SEPTEMBER 1975 OUR SON DAVID S. STRICKLAND, WAS TAKEN PRISONER BY YOUR FORCES. REALIZING THAT YOUR PEOPLE HAVE BEEN AT WAR FOR A LONG TIME AND YOUR BELIEF THAT BY CAPTURING OUR SON YOU WOULD SOMEHOW HELP YOUR CAUSE, WE'RE NOT AWARE OF YOUR REASONS, BUT WE DO KNOW THAT YOU UNDERSTAND THE MEANING OF PAIN AND SUFFER.



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ING. THEREFORE YOU SURELY UNDERSTAND OUR PAIN AND SUFFER-
ING. SO WE APPEAL TO YOUR COMPASSION AND INTELLIGENCE
FOR THE RELEASE OF OUR SON. BY SETTING HIM FREE YOU WILL
SHOW THE WORLD YOUR GENEROSITY AND COURAGE, AND GAIN SUP-
PORT. IF YOU FEEL THAT THESE MEN WILL SERVE SOME UNSEEN
PURPOSE WE HUMBLY REQUEST THAT OUR SON BE ALLOWED TO
WRITE US A LETTER AND, IF AT ALL POSSIBLE, WE WOULD LIKE

TO SEND THESE MEN ITEMS WHICH WILL HELP THEM THROUGH
THEIR CAPTIVITY.

(SIGNED) MR. AND MRS. LEONARD H. STRICKLAND, SR. UNQUOTE

3. QUOTE MY HUSBAND, DAVE STRICKLAND, WAS SENT TO ETHIO-
PIA TO FIX SOME RADIOS. HE WAS NOT SENT THERE TO FIGHT
OR HURT ANYONE. HE IS A TECHNICIAN NOT A FIGHTER. HE
WAS SUPPOSED TO BE IN ASMARA ONLY FOR A FEW DAYS. HE HAS
NO POLITICAL FEELINGS ABOUT THE ETHIOPIAN GOVERN-
MENT OR YOUR LIBERATION FORCES. HE IS AN ENLISTED TECH-
NICIAN OF LOW RANK WHO HAS NO MILITARY OR POLITICAL
INFLUENCE ON THE US GOVERNMENT OR THE ETHIOPIAN GOVERNMENT.
HE MIGHT BE CONSIDERED EXPENDABLE BY GOVERNMENTS, BUT TO
ME AND OUR DAUGHTERS HE MEANS EVERYTHING IN THE WORLD.
WE HAVE BEEN MARRIED THREE AND ONE-HALF YEARS AND WE HAVE
TWO CHILDREN, ONE TWO YEARS OLD AND THE OTHER ELEVEN
MONTHS OLD. DAVE HAS ALWAYS BEEN A WONDERFUL FATHER TO
OUR GIRLS. AS A HUSBAND HE HAS ALWAYS MADE ME FEEL THAT
I WAS NUMBER ONE IN HIS LIFE. HE HAS BEEN KIND AND CON-
SIDERATE TO EVERYONE. SINCE HE HAS BEEN GONE I HAVE BEEN
UNDERGOING NUMEROUS MEDICAL TESTS AND THE GIRLS HAVE BEEN
ILL BECAUSE OF HIS ABSENCE. OUR OLDEST DAUGHTER HAS
SPENT HOURS CRYING FOR HER DADDY AND ASKING FREQUENTLY
WHEN HER DADDY WILL BE COMING BACK. THE CHILDREN AND
MYSELF LOVE AND NEED HIM VERY MUCH. IT WOULD BE SO WON-
DERFUL TO HAVE HIM HOME FOR HIS DAUGHTER'S BIRTHDAY ON
OCTOBER 13. I BEG OF YOU, PLEASE RELEASE MY HUSBAND
IMMEDIATELY SINCE HE CAN HAVE NO INFLUENCE ON THE OUTCOME
OF YOUR POLITICAL GOALS. I LOVE HIM AND NEED HIM DES-
PERATELY. PLEASE RELEASE HIM.

(SIGNED) MRS. BILLIE STRICKLAND. UNQUOTE

4. QUOTE WE ARE EXTREMELY WORRIED ABOUT OUR SON, JAMES



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7. QUOTE WE, THE FAMILY OF THOMAS BOWIDOWICZ, ARE GRATEFUL TO YOU FOR HAVING SPARED OUR SON'S LIFE AND THAT HE IS BEING WELL-TREATED. WE PLEAD TO YOUR GENEROSITY

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THE UNIVERSITY OF CHICAGO

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STANDARD PROVERB: "IF YOU SAY NO ONE IS LOOKING, ONE

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10. FOR ADDIS: DOES ENRASSY BELIEVE EPNG MIGHT

11. IF EPMG IS RECEPTIVE TO SUCH A BROADCAST IT MUST BE UNDERSTOOD THAT THERE IS TO BE NO RPT NO LINKAGE OR ANY OTHER ATTRIBUTION TO THE USG. KISSINGER



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EXDIS

E.O. 11652: GDS

TAGS: PINS

SUBJECT: BROADCAST ON BEHALF OF KAGNEW FOUR

REF: ADDIS 11378

1. EMBASSY REQUESTED TO PROCEED PER PARAGRAPH 3 REFTEL, URGING EPMS COOPERATION IN BROADCASTING APPEAL ON THE BEHALF OF FAMILIES. YOUR DEMARCHE SHOULD BE MADE IN STRONGEST PRACTICABLE TERMS STRESSING HOST GOVERNMENT RESPONSIBILITY TO EFFECT RELEASE OF DETAINEES, PLUS OTHER RELEVANT CONSIDERATIONS.

2. EMBASSY'S PROPOSED TEXT OF BROADCAST HAS BEEN APPROVED BY FOUR FAMILIES CONCERNED. HOWEVER, DUE TO PRESENCE OF SECKELAND'S WIFE IN GERMANY, LAST PHASE, "IN THE UNITED STATES" SHOULD BE CHANGED TO READ "AS SOON AS POSSIBLE."





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FAMILIES CONCUR, KISSINGER



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EXDIS

E.O. 11652: GDS

TAGS: PINS

SUBJECT: KAGNEW FOUR

REF: (A) STATE 237250; (B) ASMARA 847

1. DEPARTMENT CONSIDERING INVITING CISCO HEADQUARTERS REPS IN OCTOBER 8 OR 9 FOR EXCHANGE OF INFORMATION AND IDEAS.

2. USG HAS WE BELIEVE INITIATED EVERY APPROPRIATE MEASURE FOR KAGNEW FOUR'S RELEASE. DUE IN PART NO DOUBT TO THIS USG ACTIVITY AND TO ABSENCE OF ABDUCTOR DEMANDS ON CISCO ITSELF, CISCO HAS ASSUMED A PASSIVE ROLE IN CASE IN RATHER SHARP CONTRAST TO TENNECO'S ACTIVE CONCERN AND EFFORTS FOR ITS EMPLOYEES' RELEASE. OO EMBASSY AND CONSULATE GENERAL PERCEIVE USEFUL OPPORTUNITIES FOR A MORE ACTIVE CISCO ROLE, SUCH AS EFFORTS TO CONVEY COMPANY'S CONCERN FOR WELFARE AND SAFE RETURN OF ITS EMPLOYEES AND ATTEMPT TO FORWARD

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MEDICINES, FOOD OR OTHER SUPPLIES FOR CAPTIVES! PERSONAL
USER APPRECIATE ANY VIEWS OR SUGGESTIONS EMBASSY AND CG
WY WISH TO PROVIDE FOR CONTEMPLATED DEPARTMENT-CISCO
MEETING.

6. WE WILL INFORM EMBASSY AND CG OF OUTCOME OF MEETING IF
HELD, AND WILL ASK CISCO REPS SIMILARLY TO INFORM

RECALLISTER THROUGH CAREFULLY PHRASED AUTHENTICATING COM-
MERCIAL CABLE. KISSINGER



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FROM RECOGNIZING ANY FACTION AS THE GOVERNMENT,
HAVE OFTEN CALLED FOR AN END TO ALL FOREIGN
INTERVENTION AND HAVE REPEATEDLY STATED OUR
WILLINGNESS TO COOPERATE WITH SUCH AN ENDEAVOR.

PRESIDENT FORD STRESSED OUR DETERMINATION TO CONTINUE TO RESIST THIS EXTENSION OF SOVIET POWER BUT ASSURED THE HEADS OF STATE THAT WE DO NOT SEEK THE DESTRUCTION OR THE DEFEAT OF THE MPLA, ONLY THE EMERGENCE OF A GOVERNMENT OF NATIONAL UNITY TRULY REPRESENTATIVE OF ALL FACTIONS. HE STATED OUR WILLINGNESS TO PROVIDE RECONSTRUCTION ASSISTANCE TO ANGOLA WHEN SUCH A GOVERNMENT IS ESTABLISHED.

ON SOUTH AFRICA, MR. FORD STATED THAT HE IN NO WAY SOUGHT OR ENCOURAGED THE SOUTH AFRICANS TO BECOME INVOLVED IN ANGOLA. HE HAVE NOT INITIATED ANY CONSULTATION WITH THEM AND OUR ARMS EMBARGO REMAINS IN EFFECT. THE PRESIDENT STRESSED THAT WE SHARE AFRICA'S CONCERN OVER THE SOUTH AFRICAN PRESENCE AND DESIRE IT TO END QUICKLY, JUST AS WE DESIRE THAT THE SOVIET AND CUBAN INTERVENTION CEASE. HE PROMISED HE WOULD USE ALL OUR EFFORTS TO BRING ABOUT THE WITHDRAWAL OF SOUTH AFRICAN FORCES IN THE CONTEXT OF A WITHDRAWAL OF ALL FOREIGN FORCES.

THE PRESIDENT EXPRESSED HIS BELIEF THAT THE OAU SUMMIT MEETING CAN PROMOTE AN EARLY END TO THE FIGHTING AND A PEACEFUL SETTLEMENT OF THE CIVIL WAR. IN ADDITION, HE HOPED THE OAU WILL INSIST UPON A PROMPT END TO ALL FOREIGN INVOLVEMENT, ARRANGE A STANDSTILL CEASE FIRE AND NEGOTIATIONS AMONG THE THREE FACTIONS. HE PROMISED THE US GOVERNMENT WOULD SUPPORT SUCH AN INITIATIVE AND COOPERATE WITH IT, PROVIDED OTHER DISTANT POWERS DO SO AS WELL.

I BELIEVE THE PRESIDENT'S LETTERS SET FORTH A
REASONABLE POLICY THAT IS SUPPORTIVE OF THE

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DAU'S STATED OBJECTIVE OF ENDING THE FIGHTING
AND ESTABLISHING A GOVERNMENT OF NATIONAL
UNITY IN ANGOLA. THE U.S. GOVERNMENT WISHES
TO BE OF ASSISTANCE IN ACHIEVING THESE COMMON
GOALS AND I INVITE YOUR VIEWS ON HOW WE MAY
HELP. SINCERELY, HENRY A. KISSINGER, INGERSOLL

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